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24 June, 1946

Cited in Daily TO/4(2)

MEMORANDUM FOR THE CHIEF, CENTRAL PLANNING STAFF

SUBJECT: Comments upon C.I.G.-10.

In accordance with verbal instructions under date of 21 June, 1946, the following comments upon C.I.G.-10 are submitted:

1. The papers concerned are essential instruments to establish the Director of Central Intelligence and the Central Intelligence Group in their rightful place—in conformity with the President's letter of 22 January 1946—as the keystone of the arch supporting the national security, and are considered to be generally excellent for the purpose.

2. However, a questionable item is noted in paragraph 2, of the Proposed N.I.A. Directive (page 5). The following changes in the wording of that paragraph are suggested:

a. Present wording:

"2. In performing the functions specified in paragraph 3.a., of the President's letter, the Director of Central Intelligence is hereby authorized to undertake such basic research and analysis of intelligence and counter-intelligence information as may in his opinion be required to produce the necessary strategic and national policy intelligence. This will include the centralization of research and analysis activities of common intelligence interest to more than one agency when, in the opinion of the Director of Central Intelligence, such activities can be more efficiently performed centrally-----."

b. Suggested new wording:

"2. In performing the functions specified in paragraph 3.a., of the President's letter, the Director of Central Intelligence is hereby authorized to undertake such basic research and analysis of intelligence and counter-intelligence information as the Intelligence Advisory Board, acting for the National Intelligence Authority, may determine to be required to produce the necessary strategic and national policy intelligence. This will include the centralization of research and analysis activities of common intelligence interest to more than one agency when the Director of Central Intelligence, with the concurrence of the Intelligence Advisory Board, determines that such activities can be more efficiently performed centrally-----."

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c. Without a change substantially as suggested in 2.b. above, it is practically certain that State Department, and entirely possible that other Departments, will raise objections to the transfer of portions of their agencies on the basis only of the Director's opinion. Opinion is a personal matter and varies with individuals. Action based upon any individual's opinion, however sound, cannot set the permanent pattern which is sought in the papers under discussion.

3. In the "Discussion" of paragraph 2 (page 7) it is suggested that the last sentence is not a complete argument in its present form and changes therein are suggested as follows:

OK
KD
a. Present wording:

"In many of those fields the national security requires that basic research and analysis activities be centralized so as to serve the intelligence agencies subject to N.I.A. coordination."

b. Suggested new wording:

"In many of those fields economy and efficiency demand that basic research and analysis activities be centralized so as to eliminate the current duplications of effort and expense."

25X1 Do not agree
- National Security
is the basis
OK
KD
c. The considerations which support the desired centralization are economy and efficiency—not the national security.

4. In the "Discussion" of paragraph 3 (pages 7 and 8) the following changes in the last two sentences are suggested:

a. Present wording:

"Such coordination and supervision is considered a necessary step in the effective execution of the national intelligence program. It is therefore recommended that the Director of Central Intelligence be specifically charged with this responsibility."

25X1 No comment
b. Suggested new wording:

"Such coordination and supervision is essential to the effective execution of the national intelligence program and can be accomplished most efficiently only when the coordinating and supervisory responsibility is centered in one appropriate person. The Director of Central Intelligence, under the authority implicit in the President's letter, is the obviously appropriate person to be charged with this responsibility."

5. In the "Discussion" of paragraph 4.a. (D-Page 8) it is suggested that the last sentence be changed as follows:

OK
KD
a. Present wording:

"This does not, of course, preclude the use of specialized departmental personnel under rigid central control."

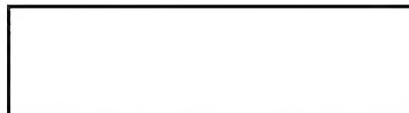
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b. Suggested new wording:

"This does not, of course, preclude the use of specialized departmental personnel in the performance of specific departmental missions under rigid central control."

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Colonel, GSC
Acting Chief, Information Branch, C.P.S.

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FUNCTIONS OF THE DIRECTOR OF CENTRAL INTELLIGENCE

Subject to existing law and the President's directive of 22 January 1946, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence:

1. Sits as a non-voting member of the National Intelligence Authority.

2. Directs all activities of the Central Intelligence Group.

3. Is advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to the national security, as determined by the National Intelligence Authority.

4. Accomplishes the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing he makes full use of the staff and facilities of the intelligence agencies of the State, War and Navy Departments.

5. In performing 4 above, undertakes such research and analysis as may be necessary to determine what functions in fields of national security intelligence are not being presently performed or are not being adequately performed. Based upon these determinations he may centralize such research and analysis activities as may, in his opinion and that of the appropriate member or members of the Intelligence Advisory Board, be more efficiently or effectively accomplished centrally.

6. Plans for the coordination of such of the activities of the intelligence agencies of the State, War and Navy Departments as relate to the national security, and recommends to the National Intelligence Authority the establishment of such over-all policies

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and objectives as will assure the most effective accomplishment of the national intelligence mission.

7. Acts as the agent of the National Intelligence Authority in coordinating all Federal foreign intelligence activities related to the national security to ensure that the over-all policies and objectives established by that Authority are properly implemented and executed.

8. Performs, for the benefit of the intelligence agencies of the State, War and Navy Departments, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally, including:

(a) The conduct of all organized Federal espionage and counter-espionage operations outside the United States and its possessions for the collection of foreign intelligence information required for the national security; and

(b) The conduct of all Federal monitoring of press and propaganda broadcasts of foreign powers required for the collection of intelligence information related to the national security.

9. Performs such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

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ENCLOSURE "A"

NATIONAL INTELLIGENCE AUTHORITY

DRAFT

PROPOSED N.I.A. DIRECTIVE

FUNCTIONS OF THE DIRECTOR OF CENTRAL INTELLIGENCE

Pursuant to the President's letter of 22 January 1946 designating this Authority as responsible for planning, developing and coordinating all Federal foreign intelligence activities so as to ensure the most effective accomplishment of the intelligence mission related to the national security, the functions of the Director of Central Intelligence are hereby redefined as follows, subject to the provisions of said letter:

1. Paragraph 3 of the President's letter of 22 January 1946 defined the functions of the Director of Central Intelligence as follows:

"3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

"a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your departments.

"b. Plan for the coordination of such of the activities of the Intelligence agencies of your departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

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"c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

"d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct."

2. In performing the functions specified in paragraph 3-a of the President's letter, the Director of Central Intelligence is hereby authorized to undertake such research and analysis as may be necessary to determine what functions in the fields of national security intelligence are not being presently performed or are not being adequately performed. Based upon these determinations, the Director of Central Intelligence may centralize such research and analysis activities as may, in his opinion and that of the appropriate member or members of the Intelligence Advisory Board, be more efficiently or effectively accomplished centrally.

3. In addition to the functions specified in paragraph 3-b of the President's letter and in accordance with paragraph 4 of N.I.A. Directive No. 1, the Director of Central Intelligence is hereby directed to act as the agent of this Authority in coordinating all Federal foreign intelligence activities related to the national security to ensure that the over-all policies and objectives established by this Authority are properly implemented and executed.

4. Pursuant to paragraph 3-c of the President's letter, the Director of Central Intelligence is hereby directed to perform the following services of common concern which this Authority has determined can be more efficiently accomplished centrally:

a. Conduct of all organized Federal espionage and counter-espionage operations outside the United States and its possessions for the col-

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lection of foreign intelligence information required for the national security.

b. Conduct of all Federal monitoring of press and propaganda broadcasts of foreign powers required for the collection of intelligence information related to the national security.

5. To the extent of available appropriations and within the limits of their capabilities, as determined by the respective Departments, the State, War and Navy Departments will make available to the Director of Central Intelligence, upon his request, the funds, personnel, facilities and other assistance required for the performance of the functions authorized herein. At the earliest practicable date, the Director of Central Intelligence will submit for approval by this Authority any supplemental budget required to perform the functions authorized herein, in addition to the appropriations which can be made available for this purpose by the State, War and Navy Departments.

6. Where the performance of functions authorized herein requires the liquidation, transfer or integration of funds, personnel or facilities for existing activities of the State, War and Navy Departments, the liquidation, transfer or integration will be accomplished at the earliest practicable date as agreed to by the Director of Central Intelligence and the official responsible for such activities so as to involve a minimum of interruption in the performance of these functions.

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